

## Message Text

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PAGE 01 USUN N 01093 050400Z

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TO SECSTATE WASHDC 9779

C O N F I D E N T I A L USUN 1093

E.O. 11652: GDS

TAGS: PFOR, PORG, UN

SUBJECT: CHARTER REVIEW

REF: USUN 974, DEPT 75220

1. AT MEETING APRIL 2 WITH UK AND FRENCH MISOFFS WE INDICATED WE HAD RECOMMENDED THAT (A) WE REPLY TO SYG'S REQUEST FOR COMMENTS AND (B) REPLY BE RELATIVELY BRIEF, RE-ITERATING OUR GENERAL POSITION AND NOT GIVE EXAMPLES. SCALABRE (FRANCE) INDICATED HE THOUGHT GOF WOULD REPLY IF OTHER PERM MEMBERS DID AND THAT REPLY WOULD BE VERY BRIEF REFERENCE TO WELL-KNOWN FRENCH VIEWS. STEEL (UK) SAID HE HAD HAD NO FURTHER WORD FROM LONDON BUT WOULD REPORT OUR VIEWS AS SOON AS WE HAD WASHINGTON REACTION.

2. GROUP ALSO DISCUSSED LIST OF ISSUES FOR DISCUSSION WITH SOVS, GENERAL APPROACH WE WOULD TAKE AND PRIMARY GOAL OF INITIAL MEETING WHICH WOULD BE TO ESTABLISH PATTERN OF 4-POWER COOPERATION.

3. MEETING OF US, UK, FRENCH AND SOV MISOFFS TOOK PLACE APRIL 3 AT UKUN. ISSUES DISCUSSED WERE: (A) MECHANICS OF MEETING (TIMING, CHAIRMANSHIP), (B) LONG TERM PROSPECTS OF OPERATION, (C) PROBABLE NATURE OF 1975 SESSION, (D) WHETHER TO REPLY TO SYG AND IF SO WHAT TO SAY, (E) INFORMATION ON CONFIDENTIAL

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PAGE 02 USUN N 01093 050400Z

VIEWS OF OTHERS AND (G) FUTURE US, UK, FRENCH, USSR CON-

SULTATIONS ON SUBJECT.

4. TIMING OF SESSION. REQUEST OF AMB RAHAL (ALGERIA) AS MARCH CHAIRMAN OF AFRICAN GROUP THAT MEETING BE SCHEDULED IN JUNE NOTED. IN DISCUSSION OF TIMING OF AD HOC COMITE SESSION, SOVS TOOK HARD LINE FAVORING RETENTION OF LATE JULY THROUGH AUGUST PERIOD. MAIN ARGUMENT THEY GAVE WAS THIS TIME WELL SUITED TO ENSURE ABSENCE SENIOR THIRD WORLD PERSONNEL AND THUS CONDUCIVE TO DOWNGRADING OF EXERCISE. THEY ALSO SEEMED FEAR EARLY MEETING WOULD CREATE RISK OF SECOND OR RESUMED SESSION IN 1975 I.E., AT END OF SUMMER. WE, FRENCH AND BRITISH SOUGHT CONVINCE THEM THEIR FEARS ON LATTER POINT GROUNDLESS. GROUP CAME NO CONCLUSION ON TIMING QUESTION AS SOVS CONTINUED FAVOR AUGUST BUT TREND OF MEETING SEEMED BE HEADING TOWARD VIEW THAT FOUR POWERS SHOULD PLAY PASSIVE ROLE ON TIMING QUESTION. COMMENT: WE SEE NO PROFIT IN OPPOSING EARLIER SESSION SINCE AMONG OTHER THINGS IT LIKELY BE SHORTER ONE. CONVERSELY WE SEE LITTLE MERIT IN INDICATING DESIRE MOVE IT TO EARLY DATE. END COMMENT.

5. CHAIRMANSHIP. STEEL (UK) REPORTED COLOMBIAN CANDIDACY, ONLY ONE OFFICIALLY ADVANCED AS OF THIS DATE, RUNNING INTO TROUBLE SINCE NUMBER OF DELEGATIONS QUERIED PROPRIETY OF PARTISAN OF ONE SIDE (I.E. CHARTER REVISION) BEING GIVEN CHAIR. STEEL FURTHER REPORTED SOME LATINS BEGINNING SUGGEST GONZALEZ GALVEZ (MEXICO) AS "COMPROMISE" CANDIDATE, AND THAT FINNS WERE BEGINNING TAKE INFORMAL SOUNDINGS ON POSSIBLE CANDIDACY PROF. BROMS. GROUP AGREED GONZALEZ GALVEZ WOULD BE VERY DIFFICULT CHAIRMAN SINCE HE EXTREME ACTIVIST OF CONSIDERABLE SKILL WHO TENDS RECALL OBLIGATION OF CHAIR TO BE IMPARTIAL ONLY WHEN HE FINDS IT CONVENIENT. ALL AGREED IT DESIRABLE FINNS FORMALIZE BROMS CANDIDACY ASAP. STEEL SAID UK HAD PUSHED FINNS AND IT MIGHT BE USEFUL IF SOMEONE ELSE DID SO. SOVS TOOK CLEAR IMPLICATION HIS COMMENT AND AGREED CONSIDER DOING SO.

6. LONG RANGE VIEW. STEEL SAID IN HIS VIEW COMITE LIKELY BE LONG TERM (5 OR 6 YEARS) OPERATION WITH OPTIMUM RESULT BEING LIST OF AGREED RECOMMENDATIONS FALLING SHORT OF AMENDMENTS TO CHARTER. HE INDICATED IT ALSO POSSIBLE COMITE WOULD CONFIDENTIAL

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PAGE 03 USUN N 01093 050400Z

WITNESS BITTER CONFLICT WITH MOST AFRO ASIANS SOME LAS AND PERHAPS A WEO OR TWO EVENTUALLY INSISTING ON VOTING THROUGH RECOMMENDATIONS CONTAINING SPECIFIC CHANGES IN ORDER PUT HEAT ON PERM MEMBERS. NO ONE DISAGREED WITH THIS WORKING HYPOTHESIS OF LIKELY FUTURE OF OPERATION THOUGH WE ALL AGREED STAY ALERT TO ANY OPENINGS, HOWEVER UNLIKELY, WHICH MAY DEVELOP TO ASSIST PROCESS IN COLLAPSING.

7. DISCUSSION THEN TURNED TO QUESTION OF POSSIBLE "SHOPPING LIST" OF AREAS FOR FUTURE COMMITTEE SESSIONS (SIC) WHICH, ACCORDING TO UKUN, SOME DELS HAVE BEGUN DISCUSSING IN CORRIDORS AS LIKELY PRODUCT OF FIRST SESSION OF AD HOC COMITE. OVINNIKOV (USSR) ARGUED THAT SHOPPING LIST WAS VERY DANGEROUS SINCE IT WOULD RAPIDLY LEAD TO SPECIFIC REQUESTS FOR FAR REACHING CHANGE. STEEL SUGGESTED CONSIDERATION BE GIVEN TO WHETHER BY ACCEPTING NOTION OF LIST WE WOULD NOT MAXIMIZE OUR INFLUENCE ON ITS FORM AND CONTENT. WE SUGGESTED THERE MIGHT BE MODES OF ARRANGING LIST WHICH WOULD MAXIMIZE OUR ABILITY TO BRING COMITE TO FOCUS ON NON-CHARTER CHANGES AS WELL AS POSSIBLE AMENDMENTS BUT ASKED FOR TIME TO CONSIDER SHOPPING LIST ISSUE FURTHER. GROUP AGREED CONSIDER MATTER FURTHER AT ITS NEXT MEETING. COMMENT: OUR INCLINATION IS TO VIEW SOME SORT OF "SHOPPING LIST" OR LIST OF ISSUES FOR COMITE TO DISCUSS AS INEVITABLE BUT THINK WE SHOULD INDICATE IN COMITE RELUCTANCE TO MOVE RAPIDLY TOWARD SUCH A LIST AND IF AND WHEN COMITE PRESSURE BUILDS TO DRAFT SUCH A LIST WE SHOULD COMBINE MEASURE OF RELUCTANCE WITH SUGGESTIONS AND FORMULATIONS OF OUR OWN IN ORDER TO SPIN OUT THE LIST DRAWING OPERATION. IN ANY EVENT, IT IS TOO EARLY TO REACH ANY FIRM CONCLUSIONS ON THE MATTER. END COMMENT.

8. REPLY TO SYG. WE INDICATED WE EXPECTED TO REPLY AND THAT OUR REPLY WOULD CONTAIN RELATIVELY BRIEF REFERENCE TO OUR EARLIER VIEWS AND DISTILLATION THEREOF INCLUDING VIEW THAT WHAT IS NEEDED IS COMPLIANCE WITH CHARTER OBLIGATIONS AND THAT CHARTER IS IMPORTANT INSTRUMENT WHICH BINDS STATES TOGETHER AND TAMPERING WITH IT COULD BE VERY SERIOUSLY DESTABILIZING. STEEL INDICATED UK WOULD MAKE SIMILAR POINTS AND POSSIBLY ALSO SOME SPECIFIC SUGGESTIONS FOR CHANGES OTHER THEN CHARTER AMENDMENT (STEEL PRIVATELY ASSURED US CONFIDENTIAL

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PAGE 04 USUN N 01093 050400Z

LONDON WOULD AWAIT OUT COMMENT TO ANY SPECIFIC PROPOSALS BEFORE FORMALLY SUBMITTING THEM). SCALABRE REVIEWED QUAI INTENTIONS RE REPLY (SEE ABOVE). OVINNIKOV SAID SOVIET MISSION HAD RECOMMENDED LENGTHY AND TOUGH REPLY STRESSING AMONG OTHER THINGS IMPORTANCE OF UNANIMITY OF PERM MEMBERS AND DANGER REVIEW WILL UPSET NOT MERELY UN BUT LEAD TO UNDERMINING OF WHOLE SYSTEM OF INTERNATIONAL RELATIONS WITH STRESS ON FACT THAT "MANY POST WAR AGREEMENTS SIGNED ON BASIS OF CHARTER AND WHOLE SYSTEM COULD COLLAPSE." HE INDICATED A CERTAIN WRY "DISAPPOINTMENT" OTHERS DID NOT SEEM INCLINED TAKE EQUALLY TOUGH LINE.

9. NO ONE HAD ANY SPECIFIC INFORMATION ON VIEWS OF OTHER COMMITTEE MEMBERS AT THIS POINT AND WE ALL AGREED KEEP OUR EARS OPEN AS CORRIDOR TALK DEVELOPED. (INCIDENTALLY, EE MEMBERSHIP NOT

YET DECIDED.)

10. AT END OF MEETING STEEL RAISED QUESTION OF FUTURE MEETINGS.  
ALL AGREED TO MEETING AGAIN IN NEAR FUTURE AND OVINNIKOV  
PRESSED HOLD MEETING SOONER (WITHIN TWO WEEKS) RATHER THAN  
LATER DESPITE OBVIOUS PERSONAL INCONVENIENCE FOR STEEL.  
GROUP AGREED MEET AGAIN AM APRIL 18 AT UKUN.  
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